January 7, 2011

The Honorable Deval L. Patrick Governor of Massachusetts Boston, MA 02133

Dear Governor Patrick:

This week President Obama signed into law the International Fisheries Agreement Clarification Act. This is an important step forward that allows the National Oceanic and Atmospheric Administration's National Marine Fisheries Service (NMFS) to begin negotiations on catch limits with its Canadian counterpart and the New England Fishery Management Council (Council). We hope this important change in the law will provide some relief to the New England fishermen, and we are working diligently to that end.

Thank you for your November 5, 2010, letter regarding catch limits and economic assistance for the New England groundfish fishery. I also appreciate your forwarding the Massachusetts Marine Fisheries Institute's "Report on Economic and Scientific Conditions in the Massachusetts Multispecies Groundfishery" (Report).

On October 14, 2010, I wrote to you and members of the New England delegation stating, "I am prepared to issue an emergency regulation to revise catch limits whenever there is both sufficient economic and sound scientific data available to meet these requirements." To ensure we would receive the specific data necessary to invoke the emergency authority to increase catch limits, NMFS Assistant Administrator, Eric Schwaab, met with senior Massachusetts officials in late October to identify the information that NMFS required.

Following receipt of your letter, I asked NMFS to thoroughly review the Report to determine whether it presents sufficient economic and scientific data to enable me to exercise my emergency authority to revise the catch limits. As the enclosed letter from Assistant Administrator Schwaab details, the Report does not present new scientific data that would justify increasing the catch limits. Rather, it presents alternative methods for evaluating the scientific data used to determine the current catch limits. These alternative methods were previously considered and rejected by the Council.

I need scientific data not previously considered by the Council because the Magnuson-Stevens Fishery Conservation and Management Act does not permit me to overrule Council decisions on the basis of a disagreement over scientific judgment. In the absence of new scientific data, I am consequently unable to exercise my emergency rule authority in response to your request.

I stand ready to increase catch limits whenever new scientific data are available that meet the requirements of the Magnuson-Stevens Act. NMFS will continue to conduct stock assessments on priority stocks in order to gather new data and continually review catch limits. For example, new scientific data allowed NMFS to increase catch limits for pollock last summer, while remaining consistent with the Magnuson-Stevens Act.

With respect to your request for \$21 million in direct economic relief for the impacts caused by the transition to catch shares under Sections 312(a) and 315 of the Magnuson-Stevens Act, the data provided are insufficient to warrant either a fishery disaster or a commercial fishery failure under that Act. NMFS is prepared to work with your staff to identify and more finely analyze necessary data regarding fishermen and communities specifically in need of targeted assistance and will reconsider your request once those data are received. Assistant Administrator Schwab has contacted your staff to set up a meeting within the next two weeks to continue discussions. As you are aware, even if I am able to make a positive disaster determination, the relief funds must be appropriated by Congress.

I appreciate your engagement on these issues and believe that the work our respective staffs have started forms a strong base for continued collaboration. If you have any questions, please call April Boyd, Assistant Secretary for Legislative and Intergovernmental Affairs, at (202) 482-3663.

Sincerely, Locke

Gary Locke